European Stability Mechanism

# CLIMATE PHYSICAL SHOCKS RISK MANAGEMENT: WHO PICKS UP THE BILL?



#### ESG risk management framework for the financial sector – WU Wien / SUERF

Giovanni Callegari - Head of Economic and Risk Analysis Wien, 29 May 2024

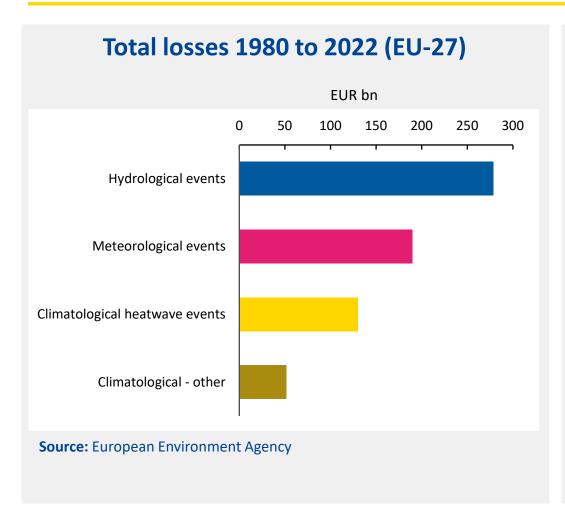


#### MAIN TAKE-AWAYS

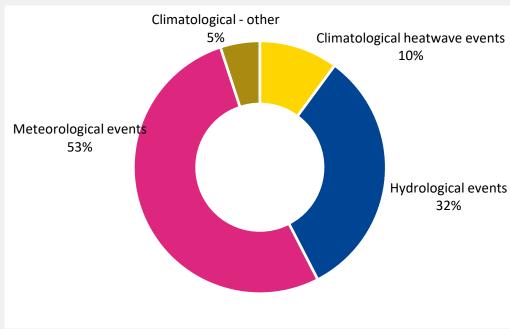
- > Extreme climate-related physical events and higher probability of compound events increases the cost of insurance
- > Two objectives: preserve coverage and minimise contingent liabilities
- > Shared solutions (private sector, public sector, investors) as a way forward:
  - Layering of interventions (public-private partnerships)
  - Diversification of risks
  - Climate-related financing clauses
- ➤ Incentive-compatible schemes as the key challenge of shared solutions



## LOSSES ARE HIGH BUT ONLY A FRACTION IS COVERED THROUGH PRIVATE INSURANCE



## Insured losses 1980 – 2022 (EU-27) by type of event (as % of total insured losses)

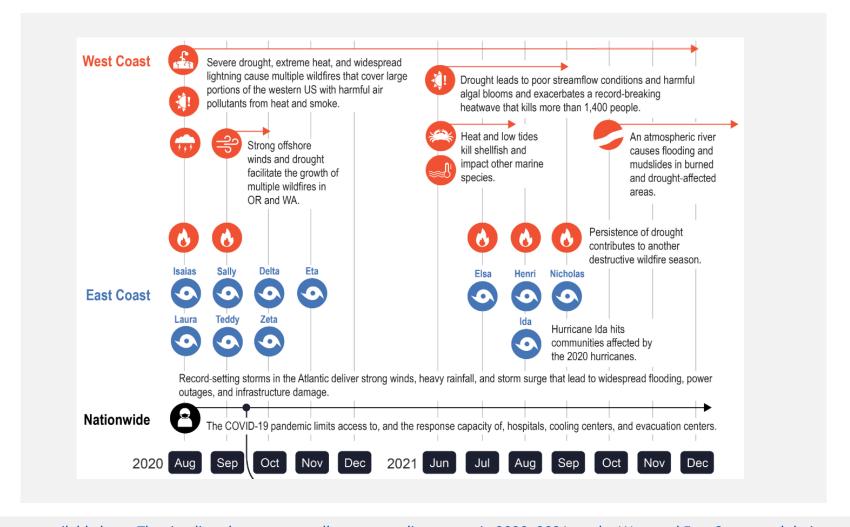


**Source:** European Environment Agency

Meteorological events: storms, landslides, subsidence, hydrological events: floods, climatological events: heat waves, cold waves, droughts, forest fires

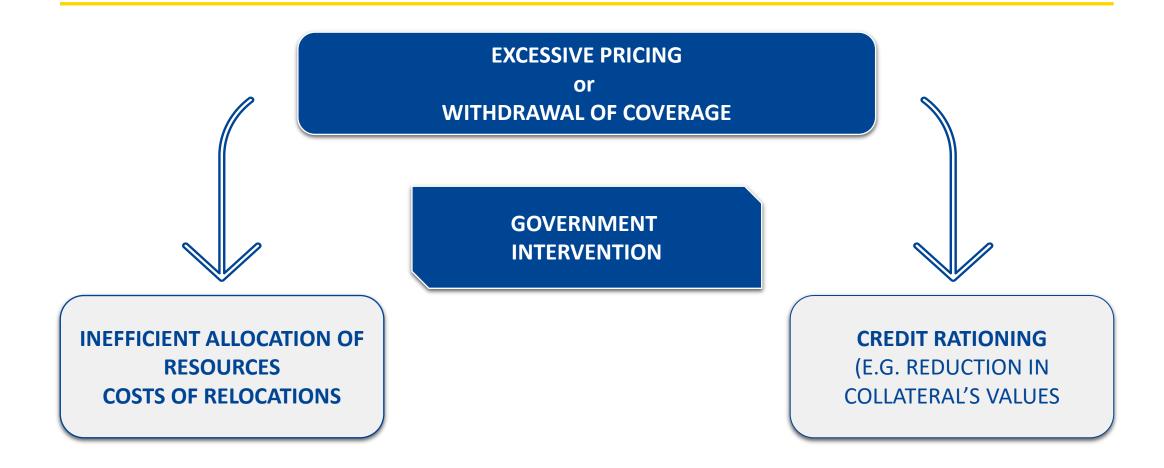


## COMPOUND CLIMATE (AND NON-CLIMATE) EVENTS





#### **ECONOMIC CONSEQUENCES**





# WHY AND HOW SHOULD THE PUBLIC SECTOR CARE ABOUT INSURING AGAINST CLIMATE RISK?

#### **ADAPTATION AND MITIGATION:**

Provide efficient incentives to adapt and reduce emissions Invest in public goods (R&D, Infrastructures)



#### **INEQUALITY:**

Extend coverage to less resilient sectors
Targeted support

## **ENABLE A PRIVATE SECTOR SOLUTION:**

Risk sharing / backstop Improve coverage

#### **FISCAL RISKS**

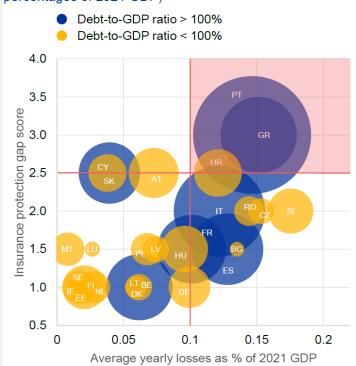
Quantify and control contingent liabilities



#### IMPACT ON DEBT SUSTAINABILITY

#### Historical losses and protection gap for floods (x-axis: average yearly losses (1980-2021), percentages of 2021 GDP; y-axis: protection gap score; bubble size: government debt, percentages of 2021 GDP) Debt-to-GDP ratio > 100% Debt-to-GDP ratio < 100% 4.0 3.5 Insurance protection gap score 2.5 2.0 1.5 1.0 0.5 0.05 0.1 0.15 0.2 Average yearly losses as % of 2021 GDP

# Historical losses and protection gap for wildfires (x-axis: average yearly losses (1980-2021), percentages of 2021 GDP; y-axis: protection gap score; bubble size: government debt, percentages of 2021 GDP)





#### DISASTER RISK AND SOVEREIGN SPREADS IN THE EA

- ❖Government bond issuances in the EA preceded by a large climate disaster tend to see larger spreads-at-issuance
  - Even after accounting for other factors that drive primary market outcomes
- ❖ Evidence still surrounded by uncertainty but...

...in the future the impact could be further amplified by insurance gaps and possible limited fiscal space



# RISK SHARING – AN INTERPLAY BETWEEN DIFFERENT STAKEHOLDERS



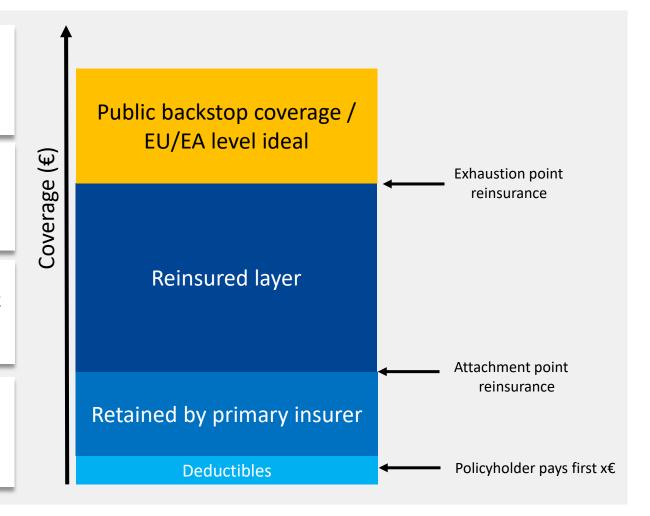
*Highest layer*: Public backstop could cover this layer / EU/EA-level backstop

**Reinsurers:** cover risk from and up to a certain level.

The may themselves (retro)cede some of the risk or issue insurance linked securities on the capital markets

**Primary insurers**: insure the **first risk layer** and cede risk above a certain limit

Insured pay the first layer of costs (deductibles - risk-based pricing): Increase risk awareness and possibly fosters risk adaptation





#### PUBLIC-PRIVATE PARTNERSHIPS

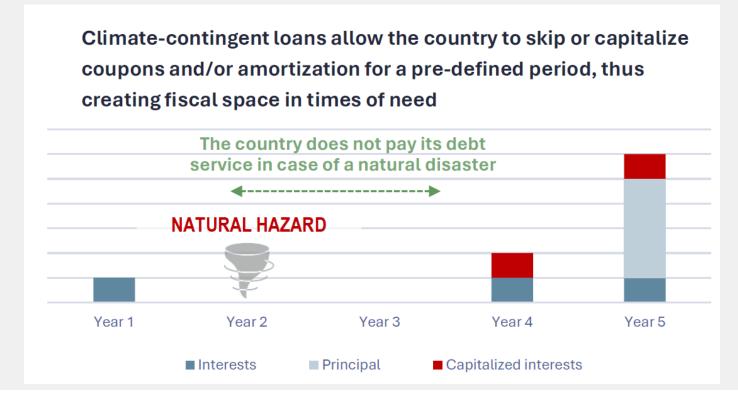
- Caisse Centrale de Réassurance (CCR) in France
- Consorcio de Compensación de Seguros (CCS) in Spain
- Flood Re in the United Kingdom
- National Flood Insurance Program (NFIP) in the United States





## CLIMATE-RELATED DEBT CLAUSES: AN OPTION FOR CRISIS TIMES?

NPV-neutral debt service suspension in case of extreme events (CDB, WB) Suitable for low-income and small countries: an option for crisis times?





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#### **CONTACT**

Giovanni Callegari

g.callegari@esm.Europa.eu

European Stability Mechanism 6a Circuit de la Foire Internationale L-1347 Luxembourg

Follow the ESM on Twitter: @ESM\_Press

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### **BACKGROUND SLIDES**



#### RISK SHARING CAN BE PART OF THE SOLUTION

- All affected parties contribute to the loss sharing
  - □ (Corporate) Policyholders: liable for the firstx€
  - □ Primary and reinsurers: cover the risk up to, say 1 in 200-year event level
  - □ Public loan-based backstop covers losses beyond (but up to a predefined limit)
- Public backstop
  - ☐ Fiscally neutral in the medium term: loans paid back within a pre-defined period, 10 years say.
  - □ Partial funding of backstop through insurance linked securities (cat bonds) possible
  - ☐ Partial ex-ante funding possible

Illustrative loss exceedance curve to identify probable maximum loss (PML)

